

WINTER SITUATION REPORT #2

IRAQ | 2019 - 2020 PROGRESS REPORT



Shelter Cluster Iraq

ShelterCluster.org

Coordinating Humanitarian Shelter

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Time period covered: 1st - 21st November (Report #2)

Overview

Based on the HRP 2019, winter needs amount at 10.5 MUSD to cover around 60,000 HH in 38 prioritized districts. Based on recent MCNA data, 25,000 IDP HHs¹ are missing winter items, with highest needs reported in the following districts: Kirkuk, Mosul, Sulaymaniyah, Sumail and Zakho.

Camps

As of mid-November 2019, 15,000 MoMD and 6,000 AFAD tents have passed their lifespan. All remaining AFAD tents will be replaced starting in November 2019 while MoMD has started replacing tents in Anbar (AAF), Erbil (Khazer M1), Dohuk (Chamishku), and Salah al-Din (Al-Karama). In Jad'ah camps (Ninewa) MoMD has completed its program, and asked IOM to complement to cover the remaining IDP families.

Out of camp IDPs

Almost 24,000 HHs residing out of camp needed winter support according to the August 2019 MCNA VII report, however, recent movements from camps have resulted in increases in IDPs out of camp in critical shelter, with partners currently planning coverage for more than 27,000 families. IDPs residing out of camp should be targeted using the Cash Working Group Socio-Economic Vulnerability Assessment Tool (SEVAT). Cash or voucher-based winter programming is encouraged, especially in areas where other partners are partially covering needs through a similar modality so as not to cause tensions among people assisted with different means.

Returnees

Under the HRP 2019, shelter support has been prioritized above winter support. This decision accounted for the plans of MoMD to scale up reconstruction and rehabilitation in areas of return, disbursement of return grants, payment of compensations claims and resumption of all social services through PDS².

Government support

As in previous years, humanitarian Partners will count on the commitment of Ministry of Oil and MOMD to provide heating fuel (kerosene) in time to meet winter needs. Failing in this crucial area may push families into negative coping mechanisms (such as burning trash, as witnessed in previous years).

The SNFI Cluster will continue to advocate with the Government of Iraq to ensure that kerosene needs for vulnerable populations are met³, as well as the provision of winter clothing and the replacement of those tents that are not providing adequate protection from climatic conditions.

For more detailed context analysis and planning, please see [Winter Report #1 \(31 October 2019\)](#)

¹ 23,800 HHs out of camps and 1,200 HHs in camp settings, based on the declared needs for winter heaters, through MCNA VII

² This scale up of Government' support is meant to address broad barriers to return

³ Reference to the [Kerosene position paper of the Shelter Cluster](#)

Partners' support plan

Partner have confirmed plans to assist 81,700 IDP families during winter 2019/2020 to cover 87% of all IDPs in camps and 100% of the IDPs residing out of camp who have expressed winter needs in the 2019 MCNA

- Several partners have secured funds and have plans in place to cover 81,700 IDP families (including 52,400 HHs in camps and 29,300 out of camps): **CRS, IOM, IRW, Mission East, and UNHCR.**
- **UNICEF** will be able to cover 50,500 children with winter clothing, of which 82% in camps and 18% in out of camp settings.
- Several other partners are still finalising their winter plans, in coordination with the Shelter Cluster.

Partners' achievements (1st – 21st November 2019)

**Partners have provided winter support to 20,896 IDP households
Equal to 26% of the overall winter target for IDPs out of camps and 0% for IDPs in camps**

- 87% of the out of camp target has been reached by UNHCR (17,896 HHs supported with cash for winter) and IOM (3,000 HHs through in-kind support).
- 5,795 children in camps have been assisted with winter clothing by UNICEF.
- MoMD distributed kerosene in 19 camps – 40 litres per HH in Diyala, Dohuk, Ninewa and Sulaymaniyah. No information about kerosene distribution in Centre & South has been provided.⁴

Outstanding needs

Gaps in Camps

Gaps remain in Jad'ah 1, 2, 4 & 5 (Mosul), AAF and HTC (Falluja) for which there is no partner identified. However, less than 3% and 8% respectively of the total camp population in Mosul and Falluja districts reported winter needs, according to the latest MCNA. Smaller camps in Baghdad (Al-Nabi Yunis, Zayona), Diyala (Muskar Saad) and Kerbala (Al-Kawthar) also have no confirmed commitment from Partners to receive support.

Gaps out of Camps

Gaps remain for 6,600 HHs in Diyala, Ninewa and Salah al-Din governorates.

MoMD tent replacement

MoMD tents in need of replacement numbers, as per below table, are what Camp Management considered for critical replacement and was identified based on limited capacity from MoMD to provide the support.

On average, 88.6%⁵ of the 123,000 people⁶ residing in camps with MoMD tents have no intention to return to their areas of origin within the next 12 months. Nonetheless, due to the ongoing camp consolidation and closure process, some tents will be never replaced, leaving people in the cold weather for the coming weeks.

⁴ Kerosene distribution should be reported through the SNFI online form by Camp Managers on a regular basis

⁵ REACH Intention Survey 2019 – average percentage for Iraq

⁶ 44% of the 123,000 people living in MoMD tents are in Dohuk camps, where only 1% of the population has intention to return

Governorate	Camp	Date of camp opening	Camp population Sept 2019 (individuals)	MOMD tents beyond lifespan
Dahuk	Chamishko**	Nov-14	26,529	5,000
	Kabarto 1	Nov-14	13,551	3,000
	Kabarto 2	Nov-14	13,774	3,000
	Mamilian	Dec-14	1,019	237
Dahuk total			54,873	11,237
Ninewa	Essian	Dec-14	14,985	3,003
	As Salamiyah 1	May-17	4,982	760
Ninewa total			19,967	3,763
Total			74,840	15,000*

* The above table does not include the Jad'ah and Ashti camps where IOM is currently implementing tent replacement

** MoMD, with support from GiZ, has started partial tent replacement in Chamishko

Constraints

- The GoI has not shared any plans with humanitarian partners to indicate that adequate quantities of heating and cooking fuel will be provided to people in need in a timely manner.
- MoMD has indicated readiness to replace 14,500 tents in Dohuk governorate camps but plans are not clear, and the full replacement may not happen for all camps before winter.
- MoMD has not communicated plans for distribution of winter items and clothing for IDPs in and out of camp. Previous support has been based on available stock and distributed in an ad-hoc manner with little coordination with humanitarian partners.

Coordination

For information and coordination, please contact the relevant Sub-National SNFI Cluster Coordinators:

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MoMD/GiZ Tent installation in Chamishku, 2019